1	IN THE SUPREME COURT OF THE UNITED STATES
2	X
3	KOONS BUICK PONTIAC GMC, INC., :
4	Petitioner :
5	v. : No. 03-377
6	BRADLEY NIGH. :
7	X
8	Washington, D.C.
9	Tuesday, October 5, 2004
10	The above-entitled matter came on for oral
11	argument before the Supreme Court of the United States at
12	11:03 a.m.
13	APPEARANCES:
14	DONALD B. AYER, ESQ., Washington, D.C.; on behalf of the
15	Petitioner.
16	A. HUGO BLANKINGSHIP, ESQ., Alexandria, Virginia; on
17	behalf of the Respondent.
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- 2 (11:03 a.m.)
- 3 CHIEF JUSTICE REHNQUIST: We'll hear argument
- 4 next in No. 03-377, the Koons Buick Pontiac v. Bradley
- 5 Nigh.
- 6 Mr. Ayer.
- 7 ORAL ARGUMENT OF DONALD B. AYER
- 8 ON BEHALF OF THE PETITIONER
- 9 MR. AYER: Mr. Chief Justice, and may it please
- 10 the Court:
- 11 This is a straightforward case of -- of
- 12 statutory construction in which the words, context,
- 13 purpose, and history of the statute in question all point
- 14 to a single meaning that is contrary to the conclusion
- 15 reached by the court below.
- 16 The case concerns the Truth in Lending Act's
- 17 basic statutory damages provision, 1640(a)(2)(A)(i), or
- 18 little (i) I'll call it here, which since the statute's
- 19 enactment, has allowed individuals to recover from lenders
- 20 who violate the act an amount equal to twice the finance
- 21 charge, but limited to a range of \$100 to \$1,000. This
- 22 statutory damage recovery is available under the act
- 23 without regard to actual injury or intent or fault by the
- 24 lender. In addition to statutory damages, the act
- 25 provides for actual damages to be available,

- 1 administrative agency enforcement, and criminal penalties.
- I want to just talk briefly about the history of
- 3 the act because I think it's -- it's critical to
- 4 understanding the issue before the Court, and I'll refer
- 5 to places where we've quoted it in the blue brief.
- 6 As enacted in 1968 -- and this provision appears
- 7 at the bottom of page 5 of our brief up to the top of page
- 8 6. The provision I've described was the only statutory
- 9 damage provision, and it was followed by language that
- 10 indicated -- and I should say it appeared -- and this is
- 11 important -- at that time, in section 1640(a)(1) and began
- 12 right there after the (1). And the limitation of
- 13 liability that appears there says the words that liability
- 14 under this paragraph shall not be less than \$100, nor more
- 15 than \$1,000.
- 16 That section was first amended in 1974, and the
- 17 amended language appears at the top of page 7 of our
- 18 brief. And what happened in 1974 was that this provision
- 19 -- the actual words of the provision were not changed
- 20 except for one, but it was moved because other things were
- 21 added to the statute. And it now became -- instead of
- 22 1640(a)(1), it became section 1640(a)(2)(A). The only
- 23 change in the provision, the only word changed was the
- 24 change from the word paragraph -- liability under this
- 25 paragraph -- to the -- to the word subparagraph.

- 1 The next amendment -- and then the -- the
- 2 statute after this then stood for nearly 20 years
- 3 unchanged at all.
- 4 JUSTICE STEVENS: Can I interrupt you right
- 5 there?
- 6 MR. AYER: Yes, Your Honor.
- 7 JUSTICE STEVENS: What did the word subparagraph
- 8 describe in the 1974 statute?
- 9 MR. AYER: It -- it described subparagraph (A).
- JUSTICE STEVENS: Subparagraph (A).
- MR. AYER: Yes.
- 12 JUSTICE STEVENS: Okay.
- MR. AYER: And I'll explain --
- JUSTICE STEVENS: That's the small (a), isn't
- 15 it?
- 16 JUSTICE O'CONNOR: Capital (A). Capital (A)?
- 17 MR. AYER: That's capital.
- JUSTICE SOUTER: Which had -- which had two --
- 19 two subparts --
- 20 MR. AYER: Not in '74, Your Honor. In -- the
- 21 next --
- JUSTICE SOUTER: Oh, I'm sorry. Okay.
- 23 MR. AYER: In 1976 --
- 24 JUSTICE SOUTER: After the amendment in '76 --
- MR. AYER: Correct.

- 1 JUSTICE SOUTER: -- it described the --
- 2 MR. AYER: Precisely correct. And what was done
- 3 in '76 was Congress passed the Consumer Leasing Act, and
- 4 it added a second, I'll call it, (ii). I'm sorry. It
- 5 added an (i) in front of the original provision, so it was
- 6 then 1640(a)(2)(A) -- capital (A), little (i). And then
- 7 in '76, (ii), and the (ii) was a provision not really
- 8 relevant here except that it's in the middle of what we're
- 9 talking about. It dealt with leases and had a formula
- 10 with regard to leases.
- It is uncontested by any court certainly that
- 12 from that time forward to 1995, the cap that appeared then
- 13 at the end of -- of little (ii) applied to both sections
- 14 -- I'm sorry -- clauses (i) and little (i), and that
- 15 limitation --
- 16 JUSTICE O'CONNOR: Was it ever challenged or was
- 17 this just a common assumption? Was that ever --
- MR. AYER: Well, there are --
- JUSTICE O'CONNOR: Was that issue litigated?
- 20 MR. AYER: Your Honor, there are a number of --
- 21 of cases that applied it presumably to plaintiffs if they
- 22 thought they had an argument, would have liked to argue
- 23 they could have gotten more than \$1,000, but there --
- 24 there are a bunch of cases we've cited in our brief that
- 25 -- that show that that was the consistent interpretation.

- 1 JUSTICE STEVENS: Let me just be sure. You're
- 2 going a little fast, and I want to be sure I follow you.
- 3 During the period between 1976 and 1995, in your
- 4 view the term subparagraph still referred to capital (A)
- 5 and to both subparts of that subparagraph.
- 6 MR. AYER: Correct, actually clauses, Your
- 7 Honor, but that's correct, yes.
- 8 JUSTICE STEVENS: All right.
- 9 MR. AYER: What then happened in 1995 -- and
- 10 this -- the actual enactment appears in the blue brief at
- 11 page 10, footnote 6, and this is also I think important.
- 12 What Congress did -- and they were in the midst of a
- 13 series of amendments relating to mortgages that was made
- 14 necessary -- the range of them necessary by a court of
- 15 appeals decision that created quite a crisis of threatened
- 16 liability to the mortgage industry.
- 17 In this respect here -- they enacted a lot of
- 18 other things, but with regard to this provision, as
- 19 footnote 6 indicates -- and it's mostly over on page 10 --
- 20 all they did -- they did not even reenact the preexisting
- 21 provision. They simply said move the or from the middle
- 22 of that provision to the end and insert the following
- 23 language, and the following language was the expression of
- 24 an intent to increase the cap on a class of loans that had
- 25 actually previously been included in the -- in the

- 1 overarching provision that relates to loans, which is the
- 2 original one that we're talking about here that deals with
- 3 twice the finance charge, capped at \$1,000. They added
- 4 the language that essentially says, relating to a credit
- 5 transaction not under an open end credit plan that is
- 6 secured by real property, i.e., a mortgage, not less than
- 7 \$200 nor greater than \$2,000. And in that respect, they
- 8 clearly acted to provide a higher cap with regard to
- 9 mortgage transactions and to pull those out of the first
- 10 section and into the last.
- JUSTICE O'CONNOR: Well, Mr. Ayer, if I just
- 12 read the statutory language as it appears now, the
- impression I get is that the language in capital (A),
- 14 little (ii), except that the liability, just applies to
- 15 little (ii). You have to rely on kind of a -- a word of
- 16 art in the use of subparagraph to reach a contrary result
- 17 it seems to me.
- MR. AYER: Well, Your Honor, we -- we have --
- 19 and -- and your reasoning -- and I'll -- and I'll expand
- 20 on it slightly. The reasoning of the court below -- and
- 21 it's essentially a syllogism I think, and it's -- it's not
- 22 far from what Your Honor has just said. It is essentially
- 23 that, well, the reference to subparagraph formerly did
- 24 refer to subparagraph (A). Now Congress has added clause
- 25 (iii) which -- with its own cap. So the limitation to

- 1 \$1,000 clearly cannot apply to clause (iii). Therefore,
- 2 it can no longer apply to all of clause (A). Therefore,
- 3 it must refer to something. What does it refer to? It
- 4 has to refer to clause (ii) only.
- 5 And the problem with that is essentially
- 6 threefold, and I'll -- I'll go through them guickly and
- 7 then expand upon them, if I can.
- 8 The first is that, as -- as Your Honor has
- 9 stated, the word subparagraph -- I won't call it a term of
- 10 art, but it has a very clear, specific meaning in the
- 11 context of this provision. That's the first point.
- 12 The second point --
- JUSTICE GINSBURG: May -- may I stop you at that
- 14 point? Because you did introduce this neat drafting, the
- 15 set of words, section, subsection, paragraph,
- 16 subparagraph, and clause.
- 17 MR. AYER: Correct.
- 18 JUSTICE GINSBURG: Had you introduced -- have
- 19 you argued before the Fourth Circuit those drafting
- 20 manuals?
- 21 MR. AYER: No, Your Honor. We did -- we did
- 22 not. And let me -- let me just explain what -- we've been
- 23 trying to think about how to understand those manuals, and
- 24 the best -- the best idea I've heard from anyone is to
- 25 refer to them as a sort of a Rosetta stone. They're not

- 1 really dictionaries. They're not really, I -- I wouldn't
- 2 say, authoritative statements of the way words are always
- 3 used in Federal statutes because in fact you can find
- 4 exceptions. You can find mistakes. You can find
- 5 departures.
- 6 But they are a tremendous aid in -- what -- what
- 7 it tells you is that the folks who are drafting
- 8 legislation as technicians have in mind a hierarchy of
- 9 these terms, and they try very hard to use them in a
- 10 consistent manner, and they have for the last 50 years
- 11 because we have books that go back to 1954 that do this.
- 12 And so the question becomes, with that in mind, when you
- 13 look at what else you know, does that help you understand
- 14 what the word means?
- 15 JUSTICE SCALIA: The problem I have, Mr. Ayer,
- 16 is I don't -- I can accept your belief that -- that
- 17 subparagraph refers to all of (A) and yet still agree with
- 18 the respondent here or with the court below because what
- 19 -- what limits the -- the phrase, shall not be less than
- 20 \$100 nor greater than \$1,000 -- what limits it to subpart
- 21 (2) is not the word subparagraph but rather the fact that
- 22 it is an exception only to (2). The liability under
- 23 little -- what you've called -- what -- (ii) --
- 24 MR. AYER: Right.
- 25 JUSTICE SCALIA: The liability under (ii) is a

- 1 liability under this subparagraph, and the exception to
- 2 little (ii) is only an exception to little (ii). So I can
- 3 read under this subparagraph to mean perfectly, exactly
- 4 what you say it means, in the case of an individual action
- 5 relating to a consumer lease the -- the liability would be
- 6 25 percent, except that -- that is an exception from what
- 7 we've just said -- liability under this subparagraph,
- 8 which includes (ii) --
- 9 MR. AYER: Well, now, that was a bit -- all of
- 10 that was true prior to 1995.
- JUSTICE SCALIA: Well, that may be, but now
- 12 you're -- now you're relying on -- on the -- on the
- 13 statutory history argument rather than on the mere meaning
- 14 of the word subparagraph. What I'm suggesting is I can --
- 15 I can concede that subparagraph means what you says -- say
- 16 it means.
- MR. AYER: It refers to a section with a capital
- 18 (A).
- 19 JUSTICE SCALIA: Refers to all -- all of (A).
- MR. AYER: Okay.
- 21 JUSTICE SCALIA: But when that phrase is used in
- 22 an except clause that only applies to little (ii), it --
- 23 it still says the -- the foregoing liability under this
- 24 subparagraph, that is, the liability contained in little
- 25 (ii) --

- 1 MR. AYER: Let me go --
- 2 JUSTICE SCALIA: -- which is a liability under
- 3 this subparagraph. Isn't it?
- 4 MR. AYER: Well, it is, Your Honor. I -- I'm
- 5 having trouble following that, Your Honor.
- And let me go back, if I could, to 1974 which --
- 7 and let -- and let me say one more thing about 1974. The
- 8 last time this limitation was actually enacted by
- 9 Congress, was actually put into words and put into a piece
- 10 of legislation, as opposed to adding ornaments to it or
- 11 things in between, or this or that, was in 1974. In 1974,
- 12 all they did with this provision was move it into a new
- 13 section that had an (A) in front -- a capital (A) in front
- 14 of it and out of one that had a (1) in front of it. And
- 15 they changed the word from paragraph to subparagraph. And
- 16 I would suggest the Rosetta stone or the stones in these
- 17 manuals that tell us what they tend to want to have in
- 18 mind when they're doing this tell us exactly what they
- 19 were thinking about when they put the word subparagraph --
- 20 JUSTICE SOUTER: But even if we don't accept
- 21 that -- and I -- if you're going to reach this, I -- I
- 22 don't want to spoil your sequence, but even if we don't
- 23 accept the Rosetta stone, in order to get to the -- to the
- 24 position below, you've got to read subparagraph to refer
- 25 to what we would normally call a clause.

- 1 MR. AYER: Absolutely, Your Honor. Completely
- 2 correct. I -- that -- I can't say it better, and I won't.
- 3 The -- a couple things I will say that are
- 4 important are that when you go through the true -- a
- 5 standard way of reading legislation, if you want to know
- 6 what a word means, is you read the rest of the legislation
- 7 in issue. When you read the rest of the legislation in
- 8 issue and you find that there are a total of 37 references
- 9 to the word subparagraph, and 36 of them, without any
- 10 ambiguity at all, refer to a letter -- a -- a provision
- 11 that starts with a capital letter. If you read the entire
- 12 United States Code, you can find some instances where
- 13 there are departures from this standard way of speaking.
- 14 A number of them, frankly, are in statutes back to the
- 15 '40's and '30's, but some are still -- there are mistakes
- 16 in various places. But again, the convention that's laid
- 17 out in these manuals is the one that the courts tend to
- 18 follow.
- 19 JUSTICE SCALIA: But that convention, it seems
- 20 to me, is much less strong than the fact that you don't
- 21 read a word to mean one thing for purposes of one part of
- 22 the -- of the whole paragraph and another thing for the
- 23 purposes of the rest. If -- if you read it the way you
- 24 want us to read it, it would apply to little (iii) as
- 25 well.

- 1 MR. AYER: Well, I mean, I think that that's the
- 2 next thing --
- JUSTICE SCALIA: And that is simply a flat
- 4 contradiction.
- 5 MR. AYER: Well --
- 6 JUSTICE SCALIA: And -- and the -- the reading
- 7 given by the court below produced no flat contradiction in
- 8 the terms of the statute.
- 9 MR. AYER: Well, it -- it flatly contradicted
- 10 the standing meaning of the word subparagraph. It ignored
- 11 the standing meaning.
- 12 JUSTICE SCALIA: No -- no contradiction within
- 13 -- within the statute itself.
- MR. AYER: Well --
- JUSTICE SCALIA: It may have given what you call
- 16 the Rosetta stone a different meaning, but it did not
- 17 produce a -- a contradiction in the terminology of the
- 18 statute, whereas yours does. You want us to read
- 19 subparagraph to mean all of (A) except not for purposes of
- 20 (iii). You want us to do it for purposes of (ii) but not
- 21 for purposes of (iii).
- MR. AYER: Well, Your Honor, I think that the
- 23 principle or the canon that the specific controls the
- 24 general is one that -- that Your Honor set forth in the --
- 25 in the Casey case, and many other cases have asserted it.

- 1 What went on here in 1995 I think is easy to
- 2 discern. What it -- what it was was they wanted to have a
- 3 higher cap on mortgage loans than on other kinds of loans,
- 4 and so they glued a provision on the back. Was it done
- 5 elegantly? Was it done as clearly as it might have been?
- 6 No, but as the Court said in -- in the Lamie case, it's
- 7 awkward but it's still straightforward in terms of
- 8 meaning.
- 9 JUSTICE SCALIA: It isn't straightforward. The
- 10 -- the specific controls the general where there is an
- 11 unavoidable conflict. There is no unavoidable conflict
- 12 here. You --
- MR. AYER: Only if --
- 14 JUSTICE SCALIA: -- you're urging that one
- 15 interpretation is better than another, and if there were
- 16 an unavoidable conflict, I would agree that (iii) would --
- 17 would overrule (ii), but it is not necessary to read (ii)
- 18 that way.
- MR. AYER: What you have to do, Your Honor, to
- 20 take the approach that the court below took is ignore the
- 21 established meaning of the word subparagraph. I say
- 22 established because when it was enacted in 1974, it's
- 23 perfectly clear why the word subparagraph was put in
- 24 there.
- 25 And then what one has to do is -- is hypothesize

- 1 that the 1995 amendment, which did not reenact the
- 2 original provision, but simply added something else to it
- 3 -- and it wasn't something else that said we've just
- 4 gotten rid of the cap on (i). It was something else that
- 5 said, as to mortgages, do the following. That that by
- 6 inference changed the meaning that was put in the word
- 7 subparagraph in 1974 because it hasn't been reenacted
- 8 since.
- 9 JUSTICE SCALIA: I don't want to have to go
- 10 through the -- the legends of the -- of the legislative
- 11 process every time I read a statute. If Congress wrote it
- 12 this way --
- MR. AYER: I thought Your Honor was --
- 14 JUSTICE SCALIA: -- it seems to me that I should
- 15 interpret it the way it is written. Why -- why do I have
- 16 to go back and say, oh, this is what it used to be? And
- 17 when they added this word, if they made a mistake, they
- 18 made a mistake, but the language reads the way it reads,
- 19 it seems to me.
- MR. AYER: Well, I mean --
- 21 JUSTICE SCALIA: It's not my job to correct
- 22 their mistakes.
- MR. AYER: Again, I -- I -- all I can say is
- 24 that it -- it seems to me that we really do need to look
- 25 at the meaning of the word subparagraph at the time it was

- 1 enacted by Congress. That meaning in 1974 is utterly
- 2 clear. And what -- the only way you can get to the
- 3 conclusion of the court below is by saying in 1995
- 4 Congress somehow or other changed the meaning that was put
- 5 in the statute in 1974, and they did it without ever
- 6 saying they were doing it.
- JUSTICE STEVENS: May I ask you, Mr. Ayer, does
- 8 your opponent agree that prior to the 1995 amendment, the
- 9 word subparagraph in the (ii) part of (2)(A) referred to
- 10 (i) as well as (ii)?
- 11 MR. AYER: I am not positive if they do agree
- 12 with that. The only thing I can say for sure is that
- 13 every court that has ever addressed the issue does agree
- 14 with that. And I -- and I -- I think they may have said
- 15 something in their brief to question that.
- 16 JUSTICE O'CONNOR: Could we talk about the facts
- 17 of this case? Would -- would your client fall under
- 18 little (i) as a result of what happened?
- MR. AYER: Yes, Your Honor.
- 20 JUSTICE O'CONNOR: And the limit there would be
- 21 twice the amount of any finance charge in connection with
- 22 it --
- MR. AYER: Correct.
- 24 JUSTICE O'CONNOR: Unless the except provision
- 25 applies.

- 1 MR. AYER: That is correct.
- 2 JUSTICE O'CONNOR: And what would that dollar
- 3 amount be here?
- 4 MR. AYER: Well, that -- that dollar amount in
- 5 this case -- and -- and the judgment as it now stands is
- 6 over \$24,000. So we --
- 7 JUSTICE O'CONNOR: And you argue that the
- 8 limitation is \$1,000.
- 9 MR. AYER: Correct, Your Honor. And -- and the
- 10 -- the last major reason -- the -- just to summarize, the
- 11 -- the two -- first two reasons I think I've given now for
- 12 why the decision below must be wrong are, first, that for
- 13 all the reasons I've tried to point to, the word
- 14 subparagraph really has quite a specific meaning,
- thankfully, in the place we're talking about it appearing.
- 16 And -- and it refers to a section starting with capital
- 17 letter.
- 18 Second point --
- JUSTICE GINSBURG: What about the argument that
- 20 this drafting manual that you're relying on for the
- 21 meaning of paragraph, subparagraph, clause wasn't -- what
- 22 was the year it was published?
- MR. AYER: Well, there -- there are two, Your
- 24 Honor. One was published in the -- I believe the House
- 25 manual was published in 1995 and actually was published a

- 1 month after the enactment of the statute. The Senate
- 2 manual -- but there -- but there was a prior version of
- 3 it, and this version was in fact in draft form at the
- 4 time. But the -- but the real -- the point I want to --
- 5 and -- and the Senate manual was in fact --
- 6 JUSTICE GINSBURG: Because the argument is that
- 7 these manuals came out after this TILA statute.
- 8 MR. AYER: Right, Your Honor.
- 9 But -- but we also in footnote 15 and in the
- 10 text on that page refer to a whole collection of books,
- 11 drafting books, mostly dealing with Federal legislative
- 12 drafting, and all uniformly saying -- and again, we're not
- 13 trying to say that these are binding authority. We're
- 14 simply trying to say that in the -- in the process of
- 15 Federal legislative drafting, this is what the legislative
- 16 draftsmen try to do, and then you look at the statute and
- 17 you look to see what they in fact have done. And you see
- 18 that this provision is there for a very particular reason.
- 19 And so we're not trying to trump up these manuals as --
- 20 you know, as part of the code or anything else. We're
- 21 simply trying to say they -- they give you a real good
- 22 guidance on what it means. And then when you look at the
- 23 statute and you see that the statute consistently uses
- 24 them in that way, uses the word in that way, you've got a
- 25 good start on understanding what it means.

- 1 The -- the last thing I want to say deals with,
- 2 as I guess in the order I should be talking about it,
- 3 legislative history. And there are two points on that.
- 4 One is in 1995 by adding clause (iii), Congress
- 5 added -- created a provision. Again, I want to emphasize
- 6 what they did is they pulled out of part (i), or clause
- 7 little (i), which dealt with loans in general and said
- 8 twice the finance charge -- it pulled out the category of
- 9 loans that were mortgage loans, and it said we want to
- 10 impose a higher cap on those loans. And there is
- 11 legislative history that we cite in our brief that
- 12 indicates that that was what they were thinking about.
- 13 If they had intended to eliminate, entirely
- 14 eliminate, not -- not increase from \$1,000 to \$2,000, but
- 15 entirely eliminate the cap on the entire category of -- of
- 16 loans, two things would be true.
- Number one, somebody would have said something
- 18 about it surely. This is the dog that didn't bark, as
- 19 this -- many members of this Court have -- have observed.
- 20 And there's not a breath of a thought in any legislative
- 21 history that anybody meant to do this.
- 22 And the second point, which is even perhaps more
- 23 telling, is that if they had done that, they would have
- 24 contradicted the clear purpose of what they did. They
- 25 wanted a higher cap on mortgage loans than on loans in

- 1 general, and it's clearly the case that if they had
- 2 eliminated the cap on loans in general, they would have a
- 3 lower cap on mortgage loans.
- 4 JUSTICE O'CONNOR: Would there be any
- 5 conceivable reason why Congress would have wanted a higher
- 6 damages award for hard-to-detect misconduct of the type
- 7 under little (i)?
- 8 MR. AYER: Your Honor, I mean, there's a lot of
- 9 speculation in a number of the briefs. You know, there's
- 10 speculation about, you know, inflation and -- and there's
- 11 all sorts of things that one could talk about endlessly if
- 12 one wants to talk about policy. I -- I think the answer
- is basically no. I think there's really no good reason to
- 14 distinguish between, you know, no cap on (i) and a cap on
- 15 (ii). And I'm prepared to argue this, but I think it's
- 16 way down in the noise level in terms of what -- what is
- 17 relevant here.
- 18 The -- the last point that I think I would -- I
- 19 would like to make is just that if the Court decides to
- 20 reverse and if the Court were to decide that -- that
- 21 \$1,000 cap is in fact -- has always been and continues to
- 22 be the law, we would simply ask the Court also to remand
- 23 with regard to the attorney fee award. The situation in
- 24 this case would then be that the plaintiff, or the
- 25 respondent, will have recovered \$5,000. The petitioner

- 1 will have recovered affirmatively the other way \$3,900.
- 2 It's a net -- a net of \$1,100. And the court below
- 3 reduced the fees at a time when the recovery for the
- 4 plaintiff was \$29,000, reduced them by 40 percent on the
- 5 ground that plaintiff's counsel had -- had raised 40-some
- 6 claims, all of which failed, except for 2, and basically
- 7 indicated that that was a strong reason for reducing the
- 8 claim. I would submit if they essentially recovered
- 9 \$1,000 in this case, that that would be a reason to submit
- 10 it back to the trial court.
- If there are no further questions, I will
- 12 reserve my time.
- 13 CHIEF JUSTICE REHNQUIST: Very well, Mr. Ayer.
- Mr. Blankingship, we'll hear from you.
- 15 ORAL ARGUMENT OF A. HUGO BLANKINGSHIP
- 16 ON BEHALF OF THE RESPONDENT
- 17 MR. BLANKINGSHIP: Mr. Chief Justice, may it
- 18 please the Court:
- 19 Petitioner's starting point is not the starting
- 20 point established by this Court. The starting point in
- 21 this case established by this Court in the Lamie decision
- 22 and those prior is clearly the statute before you. He
- 23 talks of history. He talks of what happened in the past.
- 24 The issue before this Court is what does the statute we
- 25 have mean.

- JUSTICE O'CONNOR: Well, what -- what do you
- 2 think the term, this subparagraph, meant before 1995?
- 3 MR. BLANKINGSHIP: Justice O'Connor, I'm not
- 4 certain what it meant. What I first read it --
- JUSTICE O'CONNOR: Do you agree that the courts
- 6 had interpreted it to apply to both little (i) and (ii)?
- 7 MR. BLANKINGSHIP: I agree that that's what the
- 8 opinions in the Dryden and the Mars case said, but I would
- 9 point out that in both of those cases that was not the
- 10 issue before the Court. In those cases, the plaintiff had
- 11 lost down below. There wasn't an issue of damages, and
- 12 when the circuit court sent them back, they told them what
- 13 the measure of damages was without any discussion.
- I personally, when I read the statute and first
- 15 started this practice, thought that it was limited to
- 16 (ii). I then did some research --
- JUSTICE SOUTER: Well, isn't the difficulty with
- 18 that -- that the point that I raised with Mr. Ayer? To
- 19 take that position before the most recent amendment and
- 20 now, you've got to say that the word subparagraph refers
- 21 to the section of one sentence which, regardless of
- 22 legislative drafting manuals, I -- I think anybody would
- 23 say, well, it's a clause, and to call a clause a
- 24 subparagraph is a stretch, at least in the absence of a
- 25 very clear provision somewhere in the statute that says

- 1 when we use the word subparagraph, we include clause.
- 2 That -- there's a basic implausibility, I guess I find, in
- 3 using subparagraph at any point in the statute to refer to
- 4 a mere clause.
- 5 MR. BLANKINGSHIP: Well, the answer is this
- 6 subparagraph. It's not just subparagraph. It refers to
- 7 this subparagraph. Thus, it is much clearer or more
- 8 precise as to where it's located.
- 9 JUSTICE SOUTER: Well, no. It -- it -- that --
- 10 that completely leaves -- even in your view, that leaves
- 11 open the question whether this refers to a clause or a set
- 12 of three clauses. It -- it doesn't answer the question
- 13 before us whether subparagraph means clause.
- MR. BLANKINGSHIP: Well, the -- the answer I
- 15 believe is in -- is in the context of the statute. You
- 16 must look to the context of the entire statute and -- and
- 17 look and see that there's obviously a conflict between
- 18 (ii) and (iii).
- 19 JUSTICE SOUTER: Well, the -- you can look at
- 20 that either way, it seems to me. One way is to see it as
- 21 a conflict. There's no question about that.
- 22 Another way is to see it -- I think the term
- 23 that has been used is carve-out. In other words, the --
- 24 the cap on damages will be such and such provided that.
- 25 If you got a mortgage, the cap is going to be higher. You

- 1 can read it either way.
- 2 MR. BLANKINGSHIP: I would disagree with you
- 3 because of the language, the word or. You see, when you
- 4 see or that appears after (ii), after the -- after the
- 5 damages --
- 6 JUSTICE SOUTER: That's -- that's the argument
- 7 for your reading. There's no question about it. But it
- 8 -- I don't see it as an argument that excludes the proviso
- 9 kind of reading.
- 10 MR. BLANKINGSHIP: You have to understand that
- 11 -- that all three of these are very, very different. They
- 12 have different rules. They have different requirements,
- 13 and they have different elements. They all have
- 14 different --
- JUSTICE STEVENS: Well, but wait a minute on
- 16 that. Was that true before 1995?
- 17 MR. BLANKINGSHIP: Before 1995, there weren't --
- 18 there was not the section regarding the home mortgages.
- 19 JUSTICE STEVENS: I understand, but it was my
- 20 understanding -- you correct me if I'm -- you say there
- 21 are just two cases. My understanding is there are
- 22 hundreds of lawyers who have practiced under statute --
- 23 under this statute, and it was generally accepted that the
- 24 cap in not subparagraph but clause (ii) did apply to cases
- 25 under clause (i), that everyone accepted that. And you're

- 1 -- you're saying -- should we accept that as a starting
- 2 point or not?
- 3 MR. BLANKINGSHIP: I don't think you should
- 4 accept it as a starting point because of the history. If
- 5 you look at those cases, they were never litigated. That
- 6 issue was not litigated --
- 7 JUSTICE STEVENS: You don't think this issue
- 8 would -- if there was a serious question about that, you
- 9 don't think that there would have been a single case that
- 10 would have arisen between 1974 and 1995 that made the --
- 11 that gave this interpretation to -- I want to call it --
- 12 clause (i) and clause (ii)? It seems to me most
- 13 improbable.
- MR. BLANKINGSHIP: History suggests that most of
- 15 those cases that came up -- and if you look at them -- in
- 16 the early years were the technical cases. They were not
- 17 cases that involved a lot of money. They were simply very
- 18 technical, minor wording --
- 19 JUSTICE STEVENS: They couldn't have involved
- 20 more than \$1,000 if people read the statute the way I read
- 21 it. That's correct. But if they read it the way you read
- 22 it, it seems to me there would have been a lot of cases
- 23 making the point, and they all would have had to assume
- 24 that the word subparagraph in the statute, as then
- 25 written, merely referred to clause (ii).

- 1 MR. BLANKINGSHIP: That -- that was the
- 2 assumption that was made at that point, and the Fourth
- 3 Circuit followed that assumption.
- 4 JUSTICE STEVENS: That that applied only to
- 5 clause (ii)? That there was no cap on (i)?
- 6 MR. BLANKINGSHIP: No. No, I'm sorry, Justice
- 7 Stevens. That -- that it was applying to both of them.
- 8 JUSTICE STEVENS: Right.
- 9 MR. BLANKINGSHIP: But that was an assumption,
- 10 and as -- and as Judge Luttig pointed out, that was the
- 11 assumption of the Fourth Circuit at the time, but when it
- 12 got a new piece of evidence, when the statute was amended
- and added (iii), it explained clearly that the assumption
- 14 was debunked.
- 15 JUSTICE STEVENS: Do you think your position
- 16 would have even been plausible before (iii) was added, if
- the word subparagraph meant only clause (ii)?
- 18 MR. BLANKINGSHIP: Yes, I do. I do think it --
- 19 it is possible because --
- JUSTICE BREYER: So, in other words, if that's
- 21 right, I guess when I go get a mortgage -- this is before.
- 22 I get a mortgage and say it's a half a million dollars,
- 23 and the finance charge is over 30 years. It's probably
- 24 \$600,000 or so. And some technical mistake is made and
- 25 Congress would have wanted me to collect \$1,200,000 in

- 1 damages. That's what you're saying?
- 2 MR. BLANKINGSHIP: No. That's -- that's not
- 3 correct. It would not have happened that way because
- 4 there is a cap under (i).
- JUSTICE BREYER: No, no. Under (i) there's a
- 6 cap?
- 7 MR. BLANKINGSHIP: Under (i) there's --
- 8 JUSTICE BREYER: Before. The older statute?
- 9 MR. BLANKINGSHIP: That's correct.
- 10 JUSTICE BREYER: What was it?
- 11 MR. BLANKINGSHIP: It's \$25,000. The maximum
- 12 amount financed. If you finance a car for \$26,000, there
- 13 are no remedies --
- JUSTICE BREYER: So the maximum amount financed
- on my house was \$1,000,000. I'm saying if I got a
- 16 mortgage before they added paragraph (iii), how did it
- 17 work? I get a mortgage on my house. There's a finance
- 18 charge. It's over 30 years. It's a huge amount of money.
- 19 And before, I -- I guess on your reading of it, I could
- 20 have collected millions. But nobody thought that was
- 21 possible.
- 22 MR. BLANKINGSHIP: No. It -- it -- prior to
- 23 that, it did not apply.
- JUSTICE BREYER: Didn't apply to mortgages at
- 25 all?

- MR. BLANKINGSHIP: No. No, Your Honor, and --
- JUSTICE BREYER: Okay. That's the answer.
- 3 Fine. I got the answer.
- 4 Now we have a mortgage because (iii) brings
- 5 mortgages in.
- 6 MR. BLANKINGSHIP: Correct.
- 7 JUSTICE BREYER: And closed-end mortgages fall
- 8 under (iii).
- 9 MR. BLANKINGSHIP: Second mortgages.
- 10 JUSTICE BREYER: Second. What about an open-
- 11 ended mortgage? What about -- what about a home equity
- 12 mortgage?
- MR. BLANKINGSHIP: Well, it's a closed-end.
- JUSTICE BREYER: All right. So home -- home
- 15 equity mortgages, do they fall under (i)?
- MR. BLANKINGSHIP: They -- no. They would be --
- 17 they would fall under (iii). It says or.
- 18 JUSTICE BREYER: No. It says closed. It says
- 19 non-open-ended. It says under an open end -- not under an
- 20 open end credit plan.
- 21 MR. BLANKINGSHIP: That's correct --
- JUSTICE BREYER: So if it's under an open credit
- 23 plan, i.e., a home equity mortgage, it's under (i).
- MR. BLANKINGSHIP: Correct.
- 25 JUSTICE BREYER: Correct. Okay.

- 1 So I can just replicate my example. Right now,
- 2 we have finance charges on those things. They can be
- 3 hundreds of thousands of dollars. And you're -- you're
- 4 saying that I guess we could. Am I right? That's why I'm
- 5 asking it.
- 6 MR. BLANKINGSHIP: No. I -- I believe that's
- 7 incorrect --
- JUSTICE BREYER: Because?
- 9 MR. BLANKINGSHIP: -- in that it would not have
- 10 applied to over \$25,000 at the time.
- JUSTICE BREYER: Under (i). So we're talking
- 12 about the range of \$25,000, \$50,000 doubled.
- MR. BLANKINGSHIP: Right.
- JUSTICE BREYER: Okay.
- MR. BLANKINGSHIP: Subsection (iii) was a
- 16 completely different set to deal with the --
- 17 JUSTICE BREYER: I'm trying to figure out what
- 18 the range is on your reading under (i), and what I -- I've
- 19 been telescoping my questions. But I've come away with
- 20 the impression that we're talking finance charges, if your
- 21 reading is correct, in the range of \$25,000, which would
- mean the damages would be \$50,000, if you double it.
- MR. BLANKINGSHIP: No, no.
- 24 JUSTICE BREYER: No. Okay. What is it?
- 25 MR. BLANKINGSHIP: The amount financed. I'm

- 1 sorry. I misspoke. The amount financed. It's not the
- 2 finance charges. It's the amount financed is \$25,000. As
- 3 a result, you're looking at obviously much less during
- 4 that period of time.
- 5 Also under (i), you have a limited statute of
- 6 limitation of 1 year. So you're not going to be able to
- 7 come back 10 years later and say, gee, I want all my
- 8 finance charges back.
- 9 JUSTICE BREYER: Okay. Thank you. You've
- 10 answered my question.
- 11 MR. BLANKINGSHIP: Petitioner argues that the
- 12 term subparagraph, as used in TILA, always -- always --
- 13 means the capital letter. That is not correct. If the
- 14 Court looks at the brief filed by the petitioner on page
- 15 23 --
- 16 JUSTICE GINSBURG: I don't believe they said
- 17 always. They said Congress sometimes doesn't use this.
- 18 Sometimes they make mistakes. I thought they said this is
- 19 generally the way it is, not that it's always this way.
- 20 MR. BLANKINGSHIP: That's correct, Justice
- 21 Ginsburg. Generally throughout the -- the U.S. Code, they
- 22 -- they argue that specifically within TILA that it has
- 23 never been used to mean something else. There is an
- 24 example that they have cited that -- that supports their
- 25 position, and that's 1637a(a)(6)(C). And if you look at

- 1 that portion of the Federal Truth in Lending Act, it only
- 2 has the following language. Under the capital letter C --

3

- 4 JUSTICE SCALIA: Does this appear somewhere in
- 5 the papers?
- 6 MR. BLANKINGSHIP: No. This was cited by them
- 7 in their footnote.
- 8 JUSTICE SCALIA: But you're citing them. Okay.
- 9 You're going to read it. I'll close my eyes and listen.
- 10 (Laughter.)
- 11 CHIEF JUSTICE REHNQUIST: What are you reading
- 12 from?
- JUSTICE SCALIA: He's -- nothing.
- 14 MR. BLANKINGSHIP: From -- from the statute
- 15 itself, 1637a.
- 16 CHIEF JUSTICE REHNQUIST: And where is that in
- 17 the briefs?
- 18 MR. BLANKINGSHIP: It is not in the -- it is
- 19 cited in a footnote to support the proposition that --
- 20 CHIEF JUSTICE REHNQUIST: Where is the footnote?
- MR. BLANKINGSHIP: It is on page 23.
- 22 CHIEF JUSTICE REHNQUIST: It's just cited. It's
- 23 not set out in haec verba?
- 24 MR. BLANKINGSHIP: No. No, Your Honor. It --
- 25 it's set out as -- as a string of cites to support the

- 1 proposition that Congress, in enacting TILA, never used
- 2 the term, this subparagraph, in an improper way. And if
- 3 you look at that section, the only language in that
- 4 section is capital (C) -- retention of information is the
- 5 identifier. And the language says, a statement that the
- 6 consumer should make or otherwise retain a copy of
- 7 information disclosed under this subparagraph. Period.
- 8 That's it. That's all that appears under (C).
- 9 JUSTICE BREYER: All right. Can I -- maybe you
- 10 can help me with this because --
- 11 JUSTICE SCALIA: Wait. I -- I want to hear
- 12 more. What does -- what does this prove?
- 13 MR. BLANKINGSHIP: It proves that it clearly
- 14 could not be referring to the capital letter (C). It must
- 15 be referring to --
- 16 JUSTICE SCALIA: No, because (C) doesn't do
- 17 anything.
- 18 MR. BLANKINGSHIP: (C) doesn't have any
- 19 requirements.
- 20 JUSTICE SCALIA: Just read it -- read it once
- 21 more, would you?
- 22 MR. BLANKINGSHIP: Certainly. A statement that
- 23 the consumer should make or otherwise retain a copy of
- 24 information disclosed under this subparagraph.
- 25 JUSTICE SCALIA: It couldn't be under (C).

- 1 Right?
- 2 MR. BLANKINGSHIP: It couldn't be possible.
- 3 Correct. So there are examples when Congress drew --
- 4 JUSTICE STEVENS: Yes, but it is true if you
- 5 look at that footnote -- is it not correct, though,
- 6 looking at that footnote, that the statute does repeatedly
- 7 use a capital letter to describe what is clearly a
- 8 subparagraph?
- 9 MR. BLANKINGSHIP: Well, there are -- I agree
- 10 with that. Yes, it does a number of times. But you also
- 11 see down in the bottom of the footnote, some of them,
- 12 under subparagraph (A)(iii) where it's being more
- 13 specific.
- 14 The problem in this case is that the term, this
- 15 subparagraph, doesn't have anything to modify it to
- 16 explain exactly what it's supposed to mean.
- JUSTICE STEVENS: In other words, you're saying
- 18 the -- we should read this as though it said, under this
- 19 subparagraph (2)(A)(ii).
- 20 MR. BLANKINGSHIP: If it said that, I don't
- 21 think we'd have a dispute here. That would be clear.
- JUSTICE BREYER: The difficulty that I'd like
- 23 you to -- for me. I'm not speaking for anyone else. But
- 24 when I read a statute, I first read it usually with what I
- 25 call the approach of an English-speaking Martian, a person

- 1 who doesn't know any of the context. I just read the
- 2 language. And if I were just reading the language, I
- 3 would think you have maybe the better of the argument.
- 4 But the language does support their position in the sense
- 5 that theirs is a possible reading, not maybe the most
- 6 natural for our English-speaking Martian, but nonetheless
- 7 a possible reading.
- 8 And then they bring in all these other claims.
- 9 First, it really doesn't make sense to have a cap on
- 10 everything and not (i). Second, that isn't obviously what
- 11 anybody thought was the case before this. Third, there
- 12 was nothing in the legislative history. Fourth -- I mean,
- 13 you know, fifth, sixth, seventh. And by the time I'm
- 14 finished with it, I'm ready to abandon my English-speaking
- 15 Martian point of view and ask what was the human purpose
- 16 underlying the statute and does the language support it.
- 17 Now, that's what I'd like to hear your answer to.
- 18 MR. BLANKINGSHIP: Well, the Fourth Circuit
- 19 looked at that, and they looked at the language on how it
- 20 was going to work together. And they found that it was
- 21 the only way to put a square peg in a square hole.
- 22 Petitioner argues that we should put a round peg
- 23 in a square hole. We should ignore the conflict with
- 24 (iii). We should ignore the fact that it has completely
- 25 different requirements and completely different limits,

- 1 and we should then try to treat it as a carve-out of (i),
- 2 but the problem with that language is the or. It doesn't
- 3 say and. It doesn't say an alternative. It says or.
- 4 JUSTICE SCALIA: You're --
- 5 JUSTICE BREYER: -- thinking it's --
- 6 JUSTICE SCALIA: -- you're getting back to the
- 7 language. Why don't you talk about some of the other
- 8 points that Justice Breyer was raising? What about the
- 9 purpose? What purpose would there be not to have a limit
- 10 on little (i) and have it on the other two? Why -- why
- 11 would it make sense?
- MR. BLANKINGSHIP: Well --
- 13 JUSTICE SCALIA: Is there no reason why it would
- 14 make sense?
- MR. BLANKINGSHIP: There's only one limit. If
- 16 -- if you read the statute our way, there's only one limit
- in -- in (ii). There is no limit on (i). There's no
- 18 limit on (iii). The fact that Congress decided to treat
- 19 leases somewhat differently does not necessarily mean --
- JUSTICE BREYER: What do you mean there's no
- 21 limit on (iii)? I thought it said \$200 or \$2,000.
- 22 JUSTICE SCALIA: Right.
- MR. BLANKINGSHIP: Right, but it's not a limit
- 24 to anything. That is the damage. It's not a limit. It's
- 25 not you get the finance charge or something else. You

- 1 see, there -- there's only one that has two options, and
- 2 that's (ii). All the rest have one option. It's very
- 3 clear. Under (i), it's two times the finance charges.
- 4 One of the things --
- JUSTICE BREYER: Yes, but he's asking what the
- 6 purpose of this would be for these mortgages, you know,
- 7 which is a pretty big deal, a mortgage, you know, really
- 8 putting a lot at risk when you get into a mortgage.
- 9 There's a limit of \$2,000. Indeed, it's only \$2,000, or
- 10 whatever it is. No -- no -- you can't get more than that.
- And as to (ii), there's the limit we're talking
- 12 about, and why would anybody want (i) to be limitless?
- 13 That's the question. I'm not saying there's a no answer
- 14 to it. I want to hear the answer.
- MR. BLANKINGSHIP: Okay. In (iii), the amount
- of \$200 to \$2,000 is simply the icing on the cake. It is
- 17 not the cake. The cake is the ability to rescind the
- 18 transaction within 3 years and get all of your money back,
- 19 which is not an option under (i). (i) has only the cake,
- 20 which is the two times the amount of the finance charges.
- 21 It's the only damages you get there. Under (iii), it's
- 22 just an additional bonus damage.
- JUSTICE GINSBURG: May I stop you there? I
- 24 thought you could get actual damages. Isn't that the
- 25 first thing, if you could prove actual damages, you get

- 1 actual damages?
- 2 MR. BLANKINGSHIP: Yes, Justice Ginsburg, you
- 3 can. It does say that -- that it's the sum of, and all of
- 4 them are added together.
- 5 JUSTICE GINSBURG: So all -- all these cases are
- 6 cases in which you couldn't prove any actual damages.
- 7 MR. BLANKINGSHIP: Well, the problem is that
- 8 it's very difficult to prove actual damages under the
- 9 Federal Truth in Lending Act because there is that
- 10 requirement that you go and show that you could have gone
- 11 somewhere else and gotten a better deal, which by the time
- 12 the consumer comes to the lawyer, that time has passed.
- 13 It never happens. And as a result, there are almost no
- 14 cases that involve actual damages under (i). The only
- 15 damages you can get under (i) are the statutory damages.
- 16 JUSTICE SOUTER: All right. But let's -- I
- 17 mean, start --
- 18 JUSTICE STEVENS: Didn't you get actual damages
- 19 in this case?
- MR. BLANKINGSHIP: I'm sorry.
- 21 JUSTICE STEVENS: Didn't you get actual damages
- 22 in this case?
- MR. BLANKINGSHIP: No, Justice Stevens, we did
- 24 not. We only got the statutory damages.
- 25 JUSTICE SOUTER: Start from your own analysis.

- 1 There's something very odd about saying that when there
- 2 has been a violation involving a mortgage transaction, you
- 3 can only get \$2,000, but a violation in a conventional
- 4 bank financing or a finance company financing or a dealer
- 5 financing of a chattel transaction, the sky is -- is the
- 6 limit. There's just something very strange about that.
- 7 Most houses cost more than most cars. It is odd that you
- 8 would have the limitation on the potentially larger
- 9 damages and no limitation -- or, let's say, recovery just
- 10 as a -- a generic term -- but no limitation on the damages
- 11 in what normally is -- is a smaller transaction. How do
- 12 you explain that oddity?
- MR. BLANKINGSHIP: I disagree that there are no
- 14 limitations. There are a number of limitations under (i).
- 15 (i) is the hardest of all of the three to prove and
- 16 succeed. The first limitation is the amount financed
- 17 cannot be more than \$25,000. In the case of somebody who
- 18 buys a car with good credit, they have 0 percent, 0.9
- 19 percent financing. Their damages would be very small.
- JUSTICE SOUTER: Well, they do -- they happen to
- 21 be right at this moment in the business climate, but that
- 22 is not the characteristic climate in which this act has
- 23 operated over the years and presumably will operate again
- 24 as interest rates start their way back up.
- 25 MR. BLANKINGSHIP: But the -- the cap is the

- 1 amount of the finance charges, the total amount of the
- 2 finance charges. So if you start with a principal balance
- of \$25,000, even if you have a very high interest rate
- 4 like Mr. Nigh's, over 20 percent, the damages are not
- 5 going to be even half of -- in this case, it was \$12,000.
- 6 It's less than the half of the maximum. So there is a
- 7 cap. There are a number of caps.
- 8 JUSTICE SOUTER: Well, but there's a cap, but
- 9 he's still going to get more money than he would be if
- 10 exactly this same kind of behavior had taken place with
- 11 respect to the financing of a mortgage on a half a million
- 12 dollar house.
- MR. BLANKINGSHIP: I -- I disagree.
- JUSTICE SOUTER: That's strange.
- 15 MR. BLANKINGSHIP: I -- I disagree with that
- analysis because under subsection (4), you're going to be
- 17 able to go back and demand rescission. You're going to be
- 18 able to get all of your money back. You will get much
- 19 more under the home mortgage situation.
- JUSTICE SOUTER: Well, but getting all of your
- 21 money back is -- is presumably going to make you whole so
- 22 far as the transaction is concerned, and we have to assume
- 23 that allowing the transaction under (i) is going to keep
- 24 you whole so far as the transaction is concerned. The --
- 25 the issue is what do you get in addition to remaining

- 1 whole or steady with respect to the value of the
- 2 transaction. And when we ask that question, the potential
- 3 for recovery under (i) is significantly greater than the
- 4 potential for recovery under (iii), even though (i) tends
- 5 to be a smaller transaction, (iii) a bigger one.
- 6 MR. BLANKINGSHIP: Well, in -- in this case, in
- 7 Mr. Nigh's case, he was not made whole. In this case, he
- 8 had two cars that were repossessed from him, and that was
- 9 not something that the Federal Truth in Lending Act could
- 10 -- could resolve. When he came out of this case, he was
- 11 much worse than he was when he went in. He now has two
- 12 repossessions on his credit. So I -- I wouldn't suggest
- 13 that he's --
- JUSTICE SOUTER: No. Your -- your -- there's no
- 15 question that -- that in -- in this -- in the case of your
- 16 client, he's got problems that this act really does not
- 17 address. But the question what we've got is what does the
- 18 statute normally address, and I still find something
- 19 anomalous in the normal operation as you describe it.
- 20 What am I missing?
- 21 MR. BLANKINGSHIP: Well, under the Truth in
- 22 Lending Simplification Act of 1980, Congress came back and
- 23 put a number of limits on (i) that did not apply to (iii),
- 24 but do apply to (i). And you can't get violations for
- 25 technical wording, misuse of the wording. Under (i), the

- 1 only one -- the only way you can get damages is to prove
- 2 that one of the magic numbers, the amount financed, the
- 3 finance charge, the APR, or that they failed to give you
- 4 the disclosures altogether. Only under those situations,
- 5 do you even qualify to get the statutory damages. It's
- 6 very limited and it's very difficult.
- 7 It's not a simple mathematical error, which is
- 8 what happened prior to the Simplification Act. In the
- 9 Mars case and the other -- in the Dryden case, those were
- 10 simple mathematical errors. They were -- or just
- 11 misrepresentations as to the wording of the -- of the
- 12 disclosures under the Federal Truth in Lending Act.
- 13 That's not the case now. Those will no longer provide
- 14 statutory damages. You must prove that they have done
- 15 something wrong.
- And in this case, the proof was that they added
- 17 a silencer that Mr. Nigh never wanted, that he didn't
- 18 want, and in fact, they had packed this into the loan 3
- 19 days before they brought him back in.
- 20 JUSTICE SCALIA: Mr. Blankingship, I thought
- 21 that part of your response to Justice Souter would have
- 22 been that there's nothing anomalous about imposing a
- 23 dollar limit on massive transactions and not imposing a
- 24 dollar limit on smaller transactions, that that is
- 25 precisely what you would expect Congress to do. The --

- 1 the need for a dollar limit on -- on home mortgages is --
- 2 is obvious, and the need for a dollar limit on -- on
- 3 smaller loans is less obvious.
- 4 MR. BLANKINGSHIP: I would agree.
- 5 JUSTICE SOUTER: But if that is the answer,
- 6 you're still left with the situation, as I understand it,
- 7 in which the recovery under the small loan is going to be
- 8 potentially in, I suppose, many cases practically bigger
- 9 than the recovery under the large loan. And that still
- 10 seems cuckoo to me.
- 11 MR. BLANKINGSHIP: It -- it is possible there
- 12 are, but there are so many different variables. It can be
- 13 that way. In a 0 percent financing chance, it will not.
- JUSTICE BREYER: Of course, in (ii), it's --
- 15 it's covered. You have a -- on your theory of it, small
- 16 (ii), (ii), is also limited. And that's only \$25,000, I
- 17 gather, as well.
- 18 MR. BLANKINGSHIP: Of the amount due on the
- 19 lease, yes.
- JUSTICE BREYER: Yes.
- 21 MR. BLANKINGSHIP: It's a little bit different.
- 22 JUSTICE BREYER: So it -- so it's -- so you'd
- 23 have to say Congress wanted to impose a limit on these
- 24 small (ii) \$25,000 or less transactions, but they didn't
- 25 want to impose any limit on the small (i) \$25,000 or under

- 1 transactions. Is that right?
- 2 MR. BLANKINGSHIP: Well, I think that's --
- 3 that's potentially right. And there's a big difference
- 4 between (i) and (ii) also. Under (ii), the statute of
- 5 limitations is 1 year after the lease expires. Thus, if
- 6 you were to lease a car for 4 or 5 years, you have a 5- or
- 7 6-year statute of limitations. Under (i), it's much more
- 8 limited. You have a 1-year statute of limitations. It is
- 9 the most difficult.
- 10 JUSTICE SOUTER: Let me -- let me ask you a
- 11 question which you are free to decline to answer because
- 12 it -- it rests upon an assumption that you don't make but
- 13 the Fourth Circuit did make, and if you say, look, I don't
- 14 want to defend the Fourth Circuit on this, okay with me.
- 15 JUSTICE SCALIA: Don't answer.
- 16 (Laughter.)
- 17 JUSTICE SOUTER: The --
- 18 MR. BLANKINGSHIP: I think I know where you're
- 19 going too.
- JUSTICE SOUTER: -- the Fourth --
- 21 JUSTICE SCALIA: I've never heard counsel refuse
- 22 to answer. I would just like to see it happen.
- 23 (Laughter.)
- 24 JUSTICE SOUTER: The -- not refuse to answer.
- 25 Exercise an option not to answer.

- 1 (Laughter.)
- 2 JUSTICE SOUTER: The Fourth Circuit made the
- 3 assumption that prior to the addition of (iii), the -- the
- 4 \$100,000 minimum and -- and cap applied to -- to both
- 5 little (i) or little (i) and little (ii). And you -- you
- 6 have argued that that really isn't a sound assumption.
- 7 But if you -- if you start where the Fourth Circuit did in
- 8 making that assumption, then there being no reenactment of
- 9 (i) and (ii) when (iii) was added, the Fourth Circuit
- 10 position has got to, I think, encounter the -- the general
- 11 presumption against repeals by implication. And on the
- 12 Fourth Circuit's theory, the -- the threshold cap applied
- 13 to -- to Roman little (i), and without any reenactment or
- 14 anything, suddenly it no longer did. There was no express
- 15 provision to that effect. There was nothing in the
- 16 legislative history to indicate that that was intended,
- 17 and it seems to me that there is a -- a difficult repeal
- 18 by implication problem here. Is -- is there an answer to
- 19 that problem?
- 20 MR. BLANKINGSHIP: Well, I -- I think in the
- 21 United Bank v. Wolas case, where the Court held that the
- 22 fact that Congress may not have foreseen the consequences
- 23 of a statutory enactment is not a sufficient reason for
- 24 refusing to give effect to its plain meaning, is -- is
- 25 probably the answer to the question. Congress may not

- 1 have intended or maybe they did intend.
- 2 JUSTICE SCALIA: That's not the answer. The --
- 3 the answer is that it is not implication, that there is a
- 4 new statutory text which, if it means what you say it
- 5 means, has expressly repealed the earlier one. Now, if it
- 6 doesn't mean what you say it means, then I guess it's by
- 7 implication. But if it means what you say it means,
- 8 there's no implication. There's a statutory text which
- 9 means something different from what the prior text meant,
- 10 and that's a repeal.
- MR. BLANKINGSHIP: And that's -- I absolutely --
- 12 JUSTICE SOUTER: If this is an express repeal,
- 13 you win.
- 14 (Laughter.)
- JUSTICE STEVENS: Let -- let me just make sure I
- 16 understand. You seem to have taken two different
- 17 positions. Do you think subparagraph (i) -- I mean,
- 18 clause (i) and clause (ii) mean the same thing or
- 19 something different than they did before 1995?
- 20 MR. BLANKINGSHIP: I'm not sure I understand the
- 21 question.
- JUSTICE STEVENS: Did the -- did the 1995
- 23 enactment, which added clause (iii), did that change the
- 24 preexisting meaning of (i) and (ii)?
- 25 MR. BLANKINGSHIP: Yes, by its -- by its

- 1 language, by its introduction.
- 2 JUSTICE STEVENS: So then you're agreeing that
- 3 prior to the 1995 amendment, your opponent's reading of --
- 4 of (i) and (ii) would have been correct.
- 5 MR. BLANKINGSHIP: I would agree that that's
- 6 what the law was and that's what had been stated before.
- 7 I think if you go back and -- and the other problem with
- 8 these -- these statutes or these -- these prior cases --
- 9 JUSTICE KENNEDY: Is it relevant that all that
- 10 Congress did was added (iii)? It didn't reenact (i) and
- 11 little (i) -- (i) and (ii)?
- MR. BLANKINGSHIP: No. The statute then becomes
- 13 what it is. I think that -- that the Fourth Circuit did
- 14 precisely what it was instructed by this Court to do,
- 15 which is to look at the statute the way it is enacted in
- 16 front of it today and to read that statute and to try to
- 17 find a way to make a fit. And in this case they found
- 18 that it was a square peg in a square hole, that everything
- 19 fit, as Justice Scalia --
- JUSTICE KENNEDY: So Congress basically left (i)
- 21 or (i) and (ii) alone.
- MR. BLANKINGSHIP: They did leave them alone, as
- 23 they have in -- in a lot of these amendments. They come
- 24 and add different things. They don't necessarily change
- 25 them.

- 1 But in this case, you have to look at the
- 2 statute we have before us, and under that particular
- 3 statute, it's clear that it can't work where the -- the
- 4 limiter on (ii) applies to (i) and (ii), but not to (iii).
- 5 If it applies to all of (A), then it must apply to (i),
- 6 (ii), and (iii), not just to (i) and (ii). And thus,
- 7 that's why the Fourth Circuit said we cannot apply it this
- 8 way. It does not make sense. If it is -- subparagraph is
- 9 all of (A), then there's a clear conflict with (iii), and
- 10 which petitioners then go and argue, well, now we'll
- 11 explain it as a carve-out, but the carve-out argument
- 12 loses, I submit, because of the or.
- 13 JUSTICE BREYER: No, because of the or. Because
- 14 of little (iii), (iii). Take out (iii) and it all makes
- 15 sense. What it says is to the whole subparagraph damages
- 16 are limited to \$1,000 or if it's the special real estate
- 17 thing, they're limited to \$2,000. And if that little
- 18 (iii) weren't there, it would be clear. But the little
- 19 (iii) is there, and you say, well, maybe sometimes we can
- 20 say a little (iii) is superfluous. It's not a word, after
- 21 all.
- JUSTICE KENNEDY: And -- and all Congress did
- 23 was add (iii), it didn't reenact the whole section.
- 24 MR. BLANKINGSHIP: It did not reenact the whole
- 25 section. That's correct.

- 1 If there are no further questions.
- 2 CHIEF JUSTICE REHNQUIST: Thank you, Mr.
- 3 Blankingship.
- 4 Mr. Ayer, you have 7 minutes remaining.
- 5 REBUTTAL ARGUMENT OF DONALD B. AYER
- 6 ON BEHALF OF THE PETITIONER
- 7 MR. AYER: Thank you, Your Honor.
- I just have a short list of things I'd like to
- 9 address.
- The first is just to repeat that the last time
- 11 Congress enacted the word subparagraph in this provision
- 12 was in 1974. I don't understand why the 1995 amendment is
- 13 not simply subsequent legislative history. It tells us
- 14 nothing about what Congress meant in 1974.
- The second point is, Justice Scalia, I'd like to
- 16 -- I wasn't quick enough to think when you said before
- 17 that if you read the way the Fourth Circuit did, there's
- 18 no inconsistency. Indeed, not. There is still an
- 19 incongruity between clause (i) and clause (iii) because
- 20 contrary to what Mr. Blankingship has said, ever since the
- 21 beginning of TILA, mortgage transactions have been covered
- 22 by the Truth in Lending Act, I can assure you. And prior
- 23 to this addition in 1995, they were dealt with in clause
- 24 (i). And so what -- what you've got here is a provision
- 25 that says, with regard to loans in general, the cap is --

- 1 you know, it's twice the -- the finance charge, and -- and
- 2 then whatever we --
- JUSTICE BREYER: Oh, so I was -- I'm sorry.
- 4 That was the one thing I was trying to clarify in this
- 5 that I thought I had -- that I didn't understand --
- 6 MR. AYER: Right.
- 7 JUSTICE BREYER: -- is before this (iii) came
- 8 about, where was my normal home mortgage? Was it covered
- 9 or not?
- 10 MR. AYER: It was in (i), Your Honor.
- JUSTICE BREYER: If it was in (i), then how --
- 12 but he says at 1603, there's a \$25,000 limit on what's in
- 13 (i).
- 14 MR. AYER: 1603, Your Honor, specifically says
- 15 that credit transactions, other than those in which a
- 16 security interest is or will be acquired in real property.
- JUSTICE BREYER: Are limited to \$25,000?
- 18 MR. AYER: Correct, Your Honor.
- 19 JUSTICE BREYER: Oh, so then -- then I'm back
- 20 the opposite of what I was thinking. In other words,
- 21 you're saying that -- that prior to -- prior to the
- 22 reenactment -- I'm sorry. This is the one thing I was
- 23 trying to clarify in this oral argument. Prior to the --
- 24 prior to the enactment of the new amendment, your secured
- 25 mortgage transaction is up in (i).

- 1 MR. AYER: Correct.
- JUSTICE BREYER: Okay. And then after, although
- 3 the non-open-ended one is in (iii), my home equity loan is
- 4 in (i).
- 5 MR. AYER: You bet, Your Honor.
- 6 JUSTICE BREYER: And so, in fact, if I have,
- 7 say, a balance of a couple hundred thousand dollars of
- 8 home equity borrowing over, say, 10 or 15 years, I could
- 9 have a total finance charge of hundreds of thousands.
- 10 MR. AYER: Absolutely. That's correct.
- I want to just say a word about the facts,
- 12 although frankly I think they're utterly irrelevant. But
- 13 the facts here are that summary judgment was entered
- 14 against Mr. Nigh on 40 or so claims. Three went to trial.
- 15 Among the claims on which summary judgment was entered
- 16 were claims for fraud and claims for breach of contract.
- 17 The reason that no damages -- no actual damages were not
- 18 given was not because they weren't available. They were
- 19 available. They just weren't proven. There were no
- 20 actual damages proven. Actual damages are always
- 21 available even for technical TILA violations, technical in
- 22 the sense that they're within the group that are said to
- 23 give rise to a violation under 1640(a). I do want --
- 24 JUSTICE GINSBURG: Mr. Blankingship said that as
- 25 a matter of fact, it's rare that under TILA people are

- 1 able to prove actual damages. Is that so?
- 2 MR. AYER: That may be true, Your Honor. I -- I
- 3 think there's a question of how one goes about doing that,
- 4 and you have to actually show harm. And so, you know, the
- 5 question is how do you prove that and in what kind of a
- 6 case.
- 7 I do want to say and be clear -- I think I said
- 8 earlier that in 36 of 37 uses in TILA, the meaning is
- 9 clear and refers to -- subparagraph is used to refer to a
- 10 capital letter. The 37th is not clear. In fact, I would
- 11 agree with Mr. Blankingship's reading of it. But 36 out
- of 37 ain't bad, particularly when we know in 1974 exactly
- 13 what they meant to do.
- 14 The -- the last point I guess I just want to sum
- 15 up by saying is that I think this case really has a lot in
- 16 common with the parable of the elephant and the blind man.
- 17 And when a blind man examines an elephant's leg and
- 18 decides that it's a tree, maybe it's because he hasn't
- 19 been able to -- to discern what else is out there and
- 20 consider what other considerations there are. And in this
- 21 case I think clearly what we have is a case where simply
- 22 reading a single sentence of a statute and thinking you
- 23 know what it means and militantly refusing to look
- 24 anywhere else will very likely lead you to the wrong
- 25 answer in many cases.

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               Thank you very much.
               CHIEF JUSTICE REHNQUIST: Thank you, Mr. Ayer.
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               The case is submitted.
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               (Whereupon, at 11:58 a.m., the case in the
 4
5
     above-entitled matter was submitted.)
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